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BEFORE THE ARIZONA CORPORATION CEIVED 1 2 **COMMISSIONERS** 2007 JAN 24 P 1: 42 3 JEFF HATCH-MILLER – Chairman AZ CORP COMMISSION WILLIAM A. MUNDELL 4 DOCUMENT CONTROL MIKE GLEASON KRISTIN K. MAYES 5 **GARY PIERCE** 6 In the Matter of the Application of **DOCKET NO. W-01303A-05-0718** 7 Arizona-American Water Company for Approvals Associated with a Transaction 8 JOINT NOTICE OF with the Maricopa County Municipal Water Conservation District Number One FILING DIRECT TESTIMONY 9 10 CHI Construction Company, Courtland Homes, Inc., Taylor Woodrow/Arizona, 11 Inc., through undersigned counsel, hereby respectively file their Direct Testimony for the 12 following witnesses in the above-captioned matter: 13 14 Brett Hopper John Wittrock Justin Iannacone 15 DATED this 24th day of January, 2007. 16 SNELL & WILMER L.L.P. 17 18 By Jeffrey W. 19 Bradley S. Carroll Snell & Wilmer LLP 20 400 East Van Buren Phoenix AZ 85004-2202 21 22 23 24 25 26 27

Snell & Wilmer

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3	ORIGINAL and thirteen (13) copies filed with Docket Control January 24, 2007.	COPY of the foregoing sent via first class mail January 24, 2007, to:
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5	COPY of the foregoing hand-delivered January 24, 2007, to:	3420 East Shea Blvd., Suite 200 Phoenix, AZ 85028
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1	BEFORE THE ARIZONA CORPORATION COMMISSION	
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3	COMMISSIONERS	
4	JEFF HATCH-MILLER – Chairman WILLIAM A. MUNDELL	
5	MIKE GLEASON KRISTIN K. MAYES	
	GARY PIERCE	
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7 8	In the Matter of the Application of Arizona Water Company for Approvals Associated with a DOCKET NO. W-01303A-05-0718	
	Company for Approvals Associated with a Transaction with the Maricopa County Municipal Water Conservation District Number One	
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14	PRE-FILED DIRECT TESTIMONY	
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16	OF BRETT HOPPER	
17	ON BEHALF OF CHI CONSTRUCTION COMPANY	
	JANUARY 24, 2006	
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Q. PLEASE STATE YOUR NAME AND EMPLOYER.

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- A. My name is Brett Hopper. I am employed as Vice President of Continental Homes, Inc., doing business as D.R. Horton-Continental Series, one of the family of companies owned and/or controlled by D.R. Horton, Inc. ("D.R. Horton"). I am also Vice President of CHI Construction Company ("CHI"), the land acquisition and construction entity for DR Horton-Continental Series in Arizona.
- Q. PLEASE STATE YOUR BUSINESS ADDRESS.
- A. My business address is 16430 North Scottsdale Road, Suite 200, Scottsdale, Arizona, 85254.
- Q. PLEASE DESCRIBE YOUR EDUCATIONAL BACKGROUND AND WORK EXPERIENCE.
- 12 A. I earned a Bachelor's Degree in Business Management and a Juris Doctorate
 13 Degree from Brigham Young University. I was a real estate attorney at Jennings,
 14 Strouss and Salmon as well as Fennemore Craig before joining D.R. Horton,
 15 where I have been responsible for land acquisition and entitlement for over eight
 16 years.
- 17 Q. ON WHOSE BEHALF ARE YOU TESTIFYING IN THIS CASE?
- 18 A. I am testifying on behalf of CHI.
- 19 Q. ARE YOU AUTHORIZED TO TESTIFY ON BEHALF OF CHI?
- 20 A. Yes. I am authorized as an officer of CHI to testify on its behalf.
- Q. HAVE YOU PREVIOUSLY TESTIFIED BEFORE THE ARIZONA CORPORATION COMMISSION ("COMMISSION")?
- 23 A. No. This is my first time.
- 24 Q. HAS CHI BEEN GRANTED INTERVENOR STATUS IN THIS CASE?
 - A. Yes. The Commission granted CHI's Application for Intervention on December 13, 2006.

Q. PLEASE DESCRIBE CHI AND ITS BUSINESS.

A. D.R. Horton is the largest homebuilder in the United States, based on annual sales and closings. D.R. Horton is a Fortune 200 company which is publicly traded on the New York Stock Exchange. Donald R. Horton began the construction business in 1978 in the Dallas-Fort Worth metroplex. In 1987, D.R. Horton began expanding its operations by seeking out the nation's most active homebuilding markets. Today, the company has geographically diversified into approximately 83 markets and 27 states across the United States. In Arizona, the D.R. Horton companies are building homes in Buckeye, Casa Grande, Chandler, Coolidge, Gilbert, Glendale, Goodyear, Maricopa, Mesa, Queen Creek, Phoenix, Scottsdale, Sun City, Surprise, Tempe, Tucson and Vail, as well as unincorporated areas in Maricopa and Pinal Counties.

Q. WHAT IS THE RELATIONSHIP BETWEEN CHI AND D.R. HORTON?

A. CHI is a wholly-owned subsidiary of D.R. Horton. CHI acquires, entitles and develops land for the construction of single family homes which are marketed and sold by its D.R. Horton-Continental Series affiliate.

Q. WHY HAS CHI INTERVENED IN THIS PROCEEDING?

A, CHI is currently developing a master-planned community known as Sarah Ann Ranch in Surprise, Arizona. CHI's portion of the project is approximately 290 acres and includes 838 lots. Sarah Ann Ranch is located in the Certificate of Convenience and Necessity ("CC&N") of Arizona-American Water Company, Inc.'s ("Arizona-American") Agua Fria Water District and CHI has entered into agreements with Arizona-American with respect to the provision of water service to Sarah Ann Ranch. CHI has already spent approximately \$5.9 million on onsite water facilities, offsite water facilities, and hookup fees, and expects to spend an additional approximately \$1.3 million related to wet water development to provide water service to our 838 lots in Sarah Ann Ranch. CHI's

total estimated cost to provide water service to this development is \$7.2 million, or approximately \$8,592 per lot. Therefore, CHI is directly and substantially impacted by the proposed increase in the water facility hook-up fees ("Hook-Up Fees").

Q. WHAT IS THE PURPOSE OF YOUR DIRECT TESTIMONY IN THIS PROCEEDING?

- A. Given that CHI is directly and substantially impacted by the issues that have been raised in this proceeding, the purpose of my direct testimony is to set forth CHI's position with respect to the treatment of Hook-Up Fees that have already been paid to Arizona-American.
- Q. WHAT ARE THE ISSUES THAT YOU WILL DISCUSS IN YOUR TESTIMONY?
- A. The only issue that I will address herein relates the treatment of Hook-Up Fees that have already been paid to Arizona-American.
- Q. PLEASE DISCUSS CHI'S POSITION REGARDING THE PROPOSED HOOK-UP FEES.
- A. CHI has already paid to Arizona-American \$1,717,900 for Hook-Up Fees pursuant to the existing Commission-approved Arizona-American tariff. Additionally, CHI has spent over \$4.1 million towards the construction of other back-bone infrastructure and wet water development necessary for water service to Sarah Ann Ranch that will also provide regional benefits to Arizona-American.

CHI does not object to the recommended increases in the Hook-Up Fees set forth in the October 27, 2006 Staff Report so long as the final order of the Commission expressly states that to the extent Arizona-American has received payment for Hook-Up Fees under the existing tariff, if and when a new tariff becomes effective, Arizona-American may not charge the difference between the existing Hook-Up Fee and the new Hook-Up Fee as a condition of receiving service, regardless of whether Arizona-

American has provided a meter.¹ Further, Arizona-American should be precluded from unilaterally refunding Hook-Up Fees paid by an applicant for water service under the existing tariff in order to later charge the higher Hook-Up Fees under the new tariff.

Q. HAS ARIZONA-AMERICAN RESPONDED TO THIS POSITION?

A. Yes. On November 6, 2006, CHI filed comments in this docket that set forth this position. On November 13, 2006, Arizona-American filed a response indicating that it did not object to inclusion of express language in the final order with regard to this issue.

Q. HAS ANY OTHER PARTY IN THIS PROCEEDING EXPRESSED AN OPINION ON THIS ISSUE?

A. Yes. Courtland Homes Inc., Taylor Woodrow/Arizona, Inc. and Trend Homes, Inc. have also filed comments and testimony in this docket essentially requesting that the same clarification regarding the pre-payment of Hook-Up Fees be included in any final order of the Commission.

Q. DOES THIS CONCLUDE YOUR TESTIMONY?

A. Yes, thank you.

Although CHI has already paid to Arizona-American its Hook-Up Fees, Arizona-American has not as yet "set" all of the water meters.

BEFORE THE ARIZONA CORPORATION COMMISSION

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2	COMMISSIONERS
3	JEFF HATCH-MILLER – Chairman
4	WILLIAM A. MUNDELL MIKE GLEASON
5	KRISTIN K. MAYES GARY PIERCE
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7	In the Matter of the Application of Arizona Water Company for Approvals Associated with a Transaction with the Maricopa County Municipal Water Conservation District Number DOCKET NO. W-01303A-05-0718
8	a Transaction with the Maricopa County Municipal Water Conservation District Number DOCKET NO. W-01303A-05-0718
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15	PRE-FILED DIRECT TESTIMONY
16	OF JOHN WITTROCK
17	ON BEHALF OF INTERVENOR COURTLAND HOMES, INC.
18	JANUARY 24, 2006
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1	Q.	PLEASE STATE YOUR NAME AND EMPLOYER.
2	A.	My name is John Wittrock. I am President of Courtland Land, LLC., the real
3		estate arm of Courtland Homes, Inc., an Arizona corporation.
4	Q.	PLEASE STATE YOUR BUSINESS ADDRESS.
5	A.	My business address is 5333 North 7 th Street, Suite 300, Phoenix, Arizona, 85014.
6	Q.	PLEASE DESCRIBE YOUR EDUCATIONAL BACKGROUND AND
7		WORK EXPERIENCE.
8	A.	I am a graduate of the University of Oklahoma. I have previously worked for
9		large homebuilders such as UDC Homes and Shea Homes before becoming
10		President of Courtland Land, Inc.
11	Q.	ON WHOSE BEHALF ARE YOU TESTIFYING IN THIS CASE?
12	A.	I am testifying on behalf of Courtland Homes, Inc. ("Courtland").
13	Q.	ARE YOU AUTHORIZED TO TESTIFY ON BEHALF OF COURTLAND?
14	A.	Yes. I am authorized as an officer of Courtland to testify on its behalf.
15	Q.	HAVE YOU PREVIOUSLY TESTIFIED BEFORE THE ARIZONA
16		CORPORATION COMMISSION ("COMMISSION")?
17	A.	No. This is my first time.
18	Q.	HAS COURTLAND BEEN GRANTED INTERVENOR STATUS IN THIS
19		CASE?
20	A.	Yes. The Commission granted Courtland's Application for Intervention on
21		December 13, 2006.
22	Q.	PLEASE DESCRIBE COURTLAND AND ITS BUSINESS.
23	A.	Courtland is a private homebuilder which has been building homes in the valley
24		since 1983. Courtland builds approximately 400 to 500 homes per year.
25	Q.	WHY HAS COURTLAND INTERVENED IN THIS PROCEEDING?
26	A,	Courtland is currently developing a master-planned community known as the

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Greer Ranch North Development ("Greer Ranch") which has approximately 280 acres and contains 878 lots. Greer Ranch is located in the Certificate of Convenience and Necessity ("CC&N") of Arizona-American Water Company, Inc.'s ("Arizona-American") Agua Fria Water District and has entered into agreements with Arizona-American with respect to the provision of water service Additionally, Courtland is looking into the potential to Greer Ranch. development of other master planned communities in the Agua Fria District and will be dependent upon Arizona-American to provide water service. Courtland has already spent \$5 million on onsite water facilities, offsite backbone infrastructure, and hook up fees and expects to spend an additional approximately \$1.5 million related to wet water development to provide water service to our 878 lots in Greer Ranch. Courtland's estimated cost in providing water to this development is \$6.5 million, or roughly \$7,400 per lot. Therefore, Courtland is directly and substantially impacted by the proposed increase in the water facility hook-up fees ("Hook-Up Fees"), as well by the other issues that have subsequently been raised in this proceeding.

Q. WHAT IS THE PURPOSE OF YOUR DIRECT TESTIMONY IN THIS PROCEEDING?

A. Given that Courtland is directly and substantially impacted by the issues that have been raised in this proceeding, the purpose of my direct testimony is to set forth Courtland's position with respect to some of those issues for the Commission to take into consideration in determining this matter.

Q. WHAT ARE THE ISSUES THAT YOU WILL DISCUSS IN YOUR TESTIMONY?

- A. The issues that I will discuss herein are as follows:
 - 1. Hook-Up Fees that have already been paid under Arizona-

American's existing tariff.

- 2. The need for the construction of a surface water treatment plant ("Plant") and the provision of assured water supply during construction which can also offset the cost of the higher Hook-Up Fees.
- 3. The possibility of a moratorium by Arizona-American if there is a delay in the construction of the Plant.

Q. PLEASE DISCUSS COURTLAND'S POSITION REGARDING THE PROPOSED HOOK-UP FEES.

A. Courtland has already paid to Arizona-American \$1,009,700 for Hook-Up Fees pursuant to the existing Commission-approved Arizona-American tariff. Additionally, Courtland has spent over \$5 million towards the construction of other back-bone infrastructure and wet water development necessary for water service to Greer Ranch that will also provide regional benefits to Arizona-American.

Courtland does not object to the recommended increases in the Hook-Up Fees set forth in the October 27, 2006 Staff Report so long as the final order of the Commission expressly states that to the extent Arizona-American has received payment for Hook-Up Fees under the existing tariff, if and when a new tariff becomes effective, Arizona-American may not charge the difference between the existing Hook-Up Fee and the new Hook-Up Fee as a condition of receiving service, regardless of whether Arizona-American has provided a meter. Further, Arizona-American should be precluded from unilaterally refunding Hook-Up Fees paid by an applicant for water service under the existing tariff in order to later charge the higher Hook-Up Fees under the new tariff.

¹ Although Courtland has already paid to Arizona-American its Hook-Up Fees, Arizona-American has not as yet "set" meters.

Q. HAS ARIZONA-AMERICAN RESPONDED TO THIS POSITION? Yes. On November 6, 2006, Courtland filed comments in this docket that set A. forth this position. On November 13, 2006, Arizona-American filed a response

indicating that it did not object to inclusion of express language in the final order 4 with regard to this issue.

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HAS ANY OTHER PARTY IN THIS PROCEEDING EXPRESSED AN Q. **OPINION ON THIS ISSUE?**

- A. Yes. CHI Construction Company, Taylor Woodrow/Arizona, Inc. and Trend Homes, Inc. have also filed comments and testimony in this docket essentially requesting that the same clarification regarding the pre-payment of Hook-Up Fees be included in any final order of the Commission.
- IN ITS FILED COMMENTS, MARICOPA WATER DISTRICT ("MWD") Q. HAS ARGUED THAT IF IT BUILDS THE PLANT, IT WOULD NOT BE NECESSARY FOR ARIZONA-AMERICAN TO CHARGE THE HIGHER HOOK-UP FEES. WHAT IS COURTLAND'S POSITION ON THIS?
- Courtland is not taking a position on which entity should build the Plant because A. the plant construction only benefits future development by relieving future developers of the cost of developing potable wet water. Current developments such as Greer Ranch have been required by agreements with Arizona-American to provide for potable water to serve their respective developments.
- IF THE COMMISSION WAS TO GRANT ARIZONA-AMERICAN'S Q. APPLICATION AND ALLOW THE HIGHER HOOK-UP FEES IN ORDER TO FUND CONSTRUCTION OF THE PLANT, WHAT ARE YOUR RECOMMENDATIONS?
- If the Commission determines that Arizona-American should build the plant and A. use the Hook-Up Fees as essentially the financing vehicle to do this, the

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O. WOULD YOU PLEASE ELABORATE ON THIS LAST POINT?

a condition of receiving service.

Yes. Currently, Arizona-American does not have an adequate supply of water in the Agua Fria District to meet future customer demand for new developments which have not provided potable water supply facilities to Arizona-American. This is the primary reason it is seeking authority to build the Plant so it can use surface water to meet future customer demand. In the meantime, because of the lack of water in the Agua Fria District, Arizona-American has imposed what is essentially a moratorium on new development unless the developer is willing to bring the wet water to Arizona-American by drilling wells that meet potable water standards. Developers have had no choice but to bear these additional costs if they want to have water for their projects. These costs are in addition to other backbone infrastructure and Hook-Fees that developers are already obligated to

Commission should: 1) require Arizona-American to construct the Plant as

expeditiously as possible so as to address the anticipated future water needs of its

customers in the Agua Fria Water District and to monitor such construction

through Commission-mandated compliance filings; 2) carefully monitor the

collection of the increased Hook-Up Fees to ensure that Arizona-American does

not collect such increased fees any longer than is necessary to finance

construction of the Plant; 3) make any necessary adjustments to Arizona-

American's rates and charges in subsequent filed rate-cases; 4) to the extent that

an assured water supply has been procured either through an interim water supply

agreement or developer provided wells, order Arizona-American to set meters

upon customer request; and 5) to the extent Arizona-American can enter into an

interim water supply agreement with MWD, order Arizona-American to suspend

its requirement that developers must also spend additional money to drill wells as

pay. I believe that if Arizona-American is going to charge the higher Hook-Up Fees in order to build the Plant which will provide a water supply for the future, and Arizona-American has secured an interim source of water while the Plant is under construction, there would not be a need for these additional wells and developers should not have to bear the cost of drilling wells to provide a water source.

Q. IF THE COMMISSION WAS TO DENY ARIZONA-AMERICAN'S APPLICATION IN FAVOR OF MWD BUILDING THE PLANT, WHAT ARE YOUR RECOMMENDATIONS?

- A. If the Commission determines that Arizona-American should not build the Plant and that MWD should, since the Commission does not have jurisdiction over MWD, the Commission should condition its decision to deny Arizona-American's application on MWD's agreement to enter into interim water supply agreement(s) with Arizona-American on an as-needed basis for individual project needs as technically possible and commercially reasonable, for the period of time from Arizona-American's proposed time to have the American plant online (2009) until MWD is able to bring the MWD Plant on line. Moreover, should MWD subsequently not build the Plant, it would still be obligated pursuant to these agreements to continue to supply water until such time that Arizona-American (or some other entity) builds the Plant.
 - Q. WITH RESPECT TO YOUR SUGGESTION THAT ARIZONA-AMERICAN BE ORDERED TO ENTER INTO AN INTERIM WATER SUPPLY AGREEMENT AND SET METERS, HASN'T COURTLAND RECENTLY ENTERED INTO SUCH AN AGREEMENT WITH ARIZONA-AMERICAN?
- A. Yes. And we very much appreciate Arizona-American's and MWD's willingness

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to do this. However, at this point in time, this is a five year agreement whereby we are still obligated by the end of the five years to provide potable water wells to Arizona-American.

WOULD YOU PLEASE COMMENT ON THE **ISSUE** OF Q. THREATENED MORATORIUM IN THE AGUA FRIA DISTRICT IF THERE IS A DELAY IN THE CONSTRUCTION OF THE PLANT?

First, as I stated above, given Arizona-American's constrained water A. Yes. resources, it has, in effect, already imposed a moratorium on water service for new developments if the developer does not provide the wet water to Arizona-American at its expense. As discussed more fully above, Courtland believes that it is within Arizona-American and MWD's power to remedy this problem and to remove this threat for future projects by simply entering into an interim bulk sale water agreement on a project by project basis whereby MWD will supply Arizona-American potable water until such time that the Plant is built.

If however, the parties are unable or unwilling to do this, Arizona-American should not be permitted to institute a moratorium with respect to new water service for a customer who has supplied the water source to Arizona-American and otherwise pays all applicable tariffs. Moreover, to the extent a developer provides the water source to Arizona-American, Arizona-American should be required to use such source to supply the needs of that development before being permitted to use such supply for other customers.

WHAT WOULD BE THE IMPACT IF A MORATORIUM WAS Q. **INSTITUTED?**

If a new service moratorium was imposed in the Agua Fria District, it would have a chilling effect on development until such time as the problem was resolved. Moreover, even after the moratorium was lifted, the negative implication of such

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a moratorium would linger well beyond that point. There are millions of dollars that have already been invested to develop areas within the Agua Fria District and a moratorium would impact existing development activity and contractual relationships, as well as the money that has already been invested and is planned to be invested in the future in this area.

Q. DO YOU HAVE ANY CLOSING REMARKS?

Yes. It is important to understand that that in reality, there is no "water shortage" in the Agua Fria District as there is an adequate water supply. Arizona-American holds the CC&N to provide water to its utility customers. However, Arizona-American does not currently have the necessary water resources to meet the future demand of its future customers in this area. To address this deficiency in current capacity, it has required developers to provide it with new wells. Yet, Arizona-American is seeking authority from this Commission to build the Plant in order to utilize surface water as an additional water source to meet future demand. MWD has wells that can provide potable water. However, MWD is not authorized to provide public utility water service within Arizona-American's certificated area. Therefore, what we have here is one party that is obligated to provide utility water service to the public but has a current shortage of wells, and another party that has the wells and water resources but cannot directly use those resources to supply potable water to the public.

If Arizona-American and MWD would work together to address the water issue in the Agua Fria District, there would be sufficient water to meet demand while the Plant is being constructed. Moreover, developers would not have to bear the redundant expense of being required to drill additional wells for Arizona-American while also paying higher Hook-Up Fees to finance construction of the Plant. Courtland, therefore, encourages the Commission to do whatever it can

through this proceeding to facilitate a resolution of this problem.

Q. DOES THIS CONCLUDE YOUR TESTIMONY?

A. Yes, thank you.

1	BEFORE THE ARIZONA CORPORATION COMMISSION
2 3 4 5 6 7	COMMISSIONERS JEFF HATCH-MILLER – Chairman WILLIAM A. MUNDELL MIKE GLEASON KRISTIN K. MAYES GARY PIERCE
8 9	In the Matter of the Application of Arizona Water Company for Approvals Associated with a Transaction with the Maricopa County Municipal Water Conservation District Number One DOCKET NO. W-01303A-05-0718
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15	PRE-FILED DIRECT TESTIMONY
16	OF JUSTIN IANNACONE
17	ON BEHALF OF TAYLOR WOODROW/ARIZONA, INC.
18	JANUARY 24, 2006
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1	Q.	PLEASE STATE YOUR NAME AND EMPLOYER.
2	A.	My name is Justin Iannacone. I am Vice President of Land Acquisitions for
3		Taylor Woodrow/Arizona, Inc., an Arizona corporation ("Taylor Woodrow").
4	Q.	PLEASE STATE YOUR BUSINESS ADDRESS.
5	A.	My business address is 6720 North Scottsdale Road, Suite 390, Scottsdale
6		Arizona, 85253.
7	Q.	PLEASE DESCRIBE YOUR EDUCATIONAL BACKGROUND AND
8		WORK EXPERIENCE.
9	A.	I have a Bachelor of Science in Business Administration with a major in Finance
10		and Accounting from the University of Arizona. I am also a Certified Public
11		Account and hold an Arizona Real Estate License. Prior to joining Taylor
12		Woodrow's Arizona Division, I was a senior supervising auditor for KPMG LLP.
13	Q.	ON WHOSE BEHALF ARE YOU TESTIFYING IN THIS CASE?
14	A.	I am testifying on behalf of Taylor Woodrow.
15	Q.	ARE YOU AUTHORIZED TO TESTIFY ON BEHALF OF TAYLOR
16		WOODROW?
17	A.	Yes. I am authorized as an agent of Taylor Woodrow to testify on behalf of that
18		entity.
19	Q.	HAVE YOU PREVIOUSLY TESTIFIED BEFORE THE ARIZONA
20		CORPORATION COMMISSION ("COMMISSION")?
21	A.	No. This is my first time.
22	Q.	HAS TAYLOR WOODROW BEEN GRANTED INTERVENOR STATUS
23		IN THIS CASE?
24		Yes. The Commission granted Taylor Woodrow's Application for Intervention
25		on December 13, 2006.
26	Q.	PLEASE DESCRIBE TAYLOR WOODROW AND ITS BUSINESS.

A. Taylor Woodrow is a public homebuilder and construction company based in the United Kingdom with operations in North America, the United Kingdom, and Spain. Specifically, Taylor Woodrow has been operating as a homebuilding and land development company in the Phoenix metro area since 2000 (formerly as Journey Homes). In 2006, Taylor Woodrow constructed over 1,200 homes and developed several thousand lots in the Phoenix area.

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Q. WHY HAS TAYLOR WOODROW INTERVENED IN THIS PROCEEDING?

Taylor Woodrow is developing a master-planned community known as the Sycamore Farms Development ("Sycamore Farms") which has approximately 120 acres and will contain approximately 610 lots (parcels 12 and 13 with the Sycamore Farms is located in the Certificate of Sycamore Farms PAD). Convenience and Necessity ("CC&N") of Arizona-American Water Company, Inc.'s ("Arizona-American") Agua Fria Water District and has entered into agreements with Arizona-American with respect to the provision of water service to Sycamore Farms. Additionally, Taylor Woodrow is looking into the potential development of other master planned communities in the Agua Fria District and will be dependent upon Arizona-American to provide water service. Woodrow (or other builders that have purchased some of the 610 lots from Taylor Woodrow) expects to spend approximately \$5.2 million related to the provisioning of water service for Sycamore Farms (hook-up fees, onsite distribution lines, offsite infrastructure – wells, lines, etc.). Therefore, Taylor Woodrow is directly and substantially impacted by the proposed increase in the water facility hook-up fees ("Hook-Up Fees"), as well by the other issues that have subsequently been raised in this proceeding.

Q. WHAT IS THE PURPOSE OF YOUR DIRECT TESTIMONY IN THIS

PROCEEDING?

A. Given that Taylor Woodrow is directly and substantially impacted by the issues that have been raised in this proceeding, the purpose of my direct testimony is to set forth Taylor Woodrow's position with respect to some of those issues for the Commission to take into consideration in determining this matter.

Q. WHAT ARE THE ISSUES THAT YOU WILL DISCUSS IN YOUR TESTIMONY?

- A. The issues that I will discuss herein are as follows:
 - 1. Hook-Up Fees that have already been paid under Arizona-American's existing tariff.
 - 2. The need for the construction of a surface water treatment plant ("Plant") and the provision of assured water supply during construction which can also offset the cost of the higher Hook-Up Fees.
 - 3. The possibility of a moratorium by Arizona-American if there is a delay in the construction of the Plant.
- Q. PLEASE DISCUSS TAYLOR WOODROW'S POSITION REGARDING THE PROPOSED HOOK-UP FEES.
- A. Although the proposed increase of the Hook-Up Fees is substantial, Taylor Woodrow understands the importance of the expeditious construction of the Plant in the Agua Fria Water District in order to serve future developments other than Sycamore Farms. However, Taylor Woodrow has already paid to Arizona-American over \$500,000 for Hook-Up Fees pursuant to the existing Commission-approved Arizona-American tariff (for 250 of the 610 lots). Additionally, Taylor Woodrow (or other builders that have purchased some of the 610 lots from Taylor Woodrow) has spent (or will spend) over \$4.7 million towards the construction of other back-bone infrastructure and onsite improvements necessary for water

service to Sycamore Farms that will also provide regional benefits to Arizona-American.

Taylor Woodrow does not object to the recommended increases in the Hook-Up Fees set forth in the October 27, 2006 Staff Report so long as the final order of the Commission expressly states that to the extent Arizona-American has received payment for Hook-Up Fees under the existing tariff, if and when a new tariff becomes effective, Arizona-American may not charge the difference between the existing Hook-Up Fee and the new Hook-Up Fee as a condition of receiving service, regardless of whether Arizona-American has provided a meter. Further, Arizona-American should be precluded from unilaterally refunding Hook-Up Fees paid by an applicant for water service under the existing tariff in order to later charge the higher Hook-Up Fees under the new tariff.

Q. HAS ARIZONA-AMERICAN RESPONDED TO THIS POSITION?

A. Yes. On November 6, 2006, Taylor Woodrow filed comments in this docket that set forth this position. On November 13, 2006, Arizona-American filed a response indicating that it did not object to inclusion of express language in the final order with regard to this issue.

Q. HAS ANY OTHER PARTY IN THIS PROCEEDING EXPRESSED AN OPINION ON THIS ISSUE?

A. Yes. CHI Construction Company, Courtland Homes, Inc. and Trend Homes, Inc. have also filed comments and testimony in this docket essentially requesting that the same clarification regarding the pre-payment of Hook-Up Fees be included in any final order of the Commission.

Q. IN ITS FILED COMMENTS, MARICOPA WATER DISTRICT ("MWD")

¹ Although Taylor Woodrow has already paid to Arizona-American its Hook-Up Fees Arizona-American has only "set" 20 meters to date.

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HAS ARGUED THAT IF IT BUILDS THE PLANT, IT WOULD NOT BE NECESSARY FOR ARIZONA-AMERICAN TO CHARGE THE HIGHER HOOK-UP FEES. WHAT IS TAYLOR WOODROW'S POSITION ON THIS?

- A. Taylor Woodrow is not taking a position on which entity should build the Plant.

 For Sycamore Farms, Taylor Woodrow has been required to provide potable water to serve the needs of our development and, therefore, the construction of the Plant will only benefit future developments.
- Q. IF THE COMMISSION WAS TO GRANT ARIZONA-AMERICAN'S APPLICATION AND ALLOW THE HIGHER HOOK-UP FEES IN ORDER TO FUND CONSTRUCTION OF THE PLANT, WHAT ARE YOUR RECOMMENDATIONS?
 - If the Commission determines that Arizona-American should build the plant and use the Hook-Up Fees as essentially the financing vehicle to do this, the Commission should: 1) require Arizona-American to construct the Plant as expeditiously as possible so as to address the anticipated future water needs of its customers in the Agua Fria Water District and to monitor such construction through Commission-mandated compliance filings; 2) carefully monitor the collection of the increased Hook-Up Fees to ensure that Arizona-American does not collect such increased fees any longer than is necessary to finance construction of the Plant; 3) make any necessary adjustments to Arizona-American's rates and charges in subsequent filed rate cases; 4) order Arizona-American to identify an interim water supply to ensure that there is an adequate water supply in the Agua Fria District until such time as the Plant is constructed and on-line; 5) to the extent that an assured water supply has been procured either through an interim water supply agreement or developer provided wells, order

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Arizona-American to set meters upon customer request; and 6) to the extent Arizona-American can identify an interim water supply, order Arizona-American to suspend its requirement that developers must also spend additional money to drill additional wells as a condition of receiving service.

Q. WOULD YOU PLEASE ELABORATE ON THIS LAST POINT?

Yes. Currently, Arizona-American does not have an adequate supply of water in the Agua Fria District to meet customer demand for new developments. This is the primary reason it is seeking authority to build the Plant so it can use surface water to meet customer demand. In the meantime, because of the lack of water in the Agua Fria District, Arizona-American has imposed what is essentially a moratorium on new development unless the developer is willing to bring the wet water to Arizona-American by drilling wells that meet potable water standards. Developers have had no choice but to bear these additional costs if they want to have water for their projects. These costs are in addition to other backbone infrastructure and Hook-Fees that developers are already obligated to pay. I believe that if Arizona-American is going to charge the higher Hook-Up Fees in order to build the Plant which will provide a water supply for the future, and Arizona-American has secured an interim source of water while the Plant is under construction, there would not be a need for these additional wells and developers would not have to bear the cost of drilling wells to provide a water source.

Q. IF THE COMMISSION WAS TO DENY ARIZONA-AMERICAN'S APPLICATION IN FAVOR OF MWD BUILDING THE PLANT, WHAT ARE YOUR RECOMMENDATIONS?

A. If the Commission determines that Arizona-American should not build the Plant and that MWD should, since the Commission does not have jurisdiction over MWD, the Commission should condition its decision to deny Arizona-

American's application on MWD's agreement to enter into interim water supply agreement(s) with Arizona-American within 30 days of the decision whereby MWD would agree to be available to supply water until it brings the Plant on line. Moreover, should MWD subsequently not build the Plant, it would still be 4 obligated pursuant to these agreements to continue to supply water until such time that Arizona-American (or some other entity) builds the Plant.

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- ARIZONA-Ο. WITH RESPECT TO YOUR SUGGESTION THAT AMERICAN BE ORDERED TO ENTER INTO AN INTERIM WATER SUPPLY AGREEMENT AND SET METERS, HASN'T TAYLOR WOODROW RECENTLY ENTERED INTO SUCH AN AGREEMENT WITH ARIZONA-AMERICAN?
- Yes. And we very much appreciate Arizona-American's and MWD's willingness A. to do this. However, at this point in time, this is a five year agreement whereby we are still obligated by the end of the five years to provide potable wells to meet the demand of our developments.
- Q. WOULD YOU **PLEASE** COMMENT ON THE **ISSUE** THREATENED MORATORIUM IN THE AGUA FRIA DISTRICT IF THERE IS A DELAY IN THE CONSTRUCTION OF THE PLANT?
- First, as I stated above, given Arizona-American's constrained water A. resources, it has, in effect, already imposed a moratorium on water service for new developments if the developer does not provide the wet water to Arizona-American at its expense. As discussed more fully above, Taylor Woodrow believes that it is within Arizona-American and MWD's power to remedy this problem and to remove this threat by simply entering into an interim bulk sale water agreement whereby MWD will supply Arizona-American potable water until such time that the Plant is built.

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If however, the parties are unable or unwilling to do this, Arizona-American should not be permitted to institute a moratorium with respect to new water service for a customer who has supplied the water source to Arizona-American and otherwise pays all applicable tariffs. Moreover, to the extent a developer provides the water source to Arizona-American, Arizona-American should be required to use such source to supply the needs of that development before being permitted to use such supply for other customers.

Q. WHAT WOULD BE THE IMPACT IF A MORATORIUM WAS INSTITUTED?

A. If a new service moratorium was imposed in the Agua Fria District, it would have a chilling effect on development until such time as problem was resolved. Moreover, even after the moratorium was lifted, the negative implication of such a moratorium would linger well beyond that point. There are millions of dollars that have already been invested to develop areas within the Agua Fria District and a moratorium would impact existing development activity and contractual relationships, as well as the money that has already been invested and is planned to be invested in the future in this area.

Q. DO YOU HAVE ANY CLOSING REMARKS?

Yes. It is important to understand that that in reality, there is no "water shortage" in the Agua Fria District as there is an adequate water supply. Arizona-American holds the CC&N to provide water to its utility customers. However, Arizona-American does not currently have the necessary water resources to meet the future demand of its customers in this area. To address this deficiency in current capacity, it has required developers to provide it with new wells. Yet, Arizona-American is seeking authority from this Commission to build the Plant in order to utilize surface water as an additional water source to meet future demand. MWD

has wells that can provide potable water. However, MWD is not authorized to provide public utility water service within Arizona-American's certificated area. Therefore, what we have here is one party that is obligated to provide utility water service to the public but has a current shortage of wells and another party that has 4 the wells and water resources but cannot directly use those resources to supply potable water to the public. If Arizona-American and MWD would work together to address the water 9

issue in the Agua Fria District, there would be sufficient water to meet demand while the Plant is being constructed. Moreover, developers would not have to bear the redundant expense of being required to drill additional wells for Arizona-American while also paying higher Hook-Up Fees to finance construction of the Plant. Taylor Woodrow, therefore, encourages the Commission to do whatever it can through this proceeding to facilitate a resolution of this problem.

DOES THIS CONCLUDE YOUR TESTIMONY? Q.

A. Yes, thank you.

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